WEST VIRGINIA LEGISLATURE

2016 REGULAR SESSION

Introduced

House Bill 4585

FISCAL NOTE

BY DELEGATES FLUHARTY, STORCH, MCCUSKEY, BLAIR,

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BYRD AND BATES

[Introduced February 17, 2016; referred to the

committee on Education then Finance.]

1 A BILL to amend the Code of West Virginia, 1931, as amended, by adding thereto a new section, designated §11-21-25; to amend said code by adding thereto a new section, designated 2 §18-2-41; and to amend said code by adding thereto a new section, designated §18B-2A-3 4 9, all relating to establishing the "Stay in State" tax credit against personal income for 5 higher education tuition for certain state residents; creating credit for student loan 6 payments for all in-state community college, college or university undergraduates and their 7 in-state employers against personal income tax; establishing conditions and gualifications for the tax credit: providing methodology for calculating credit: providing for graduate and 8 9 employer eligibility for payments against student loans for employees; defining terms; and 10 providing that the Board of Education, State Board of Education and governing boards of 11 colleges promotion of the program.

Be it enacted by the Legislature of West Virginia:

That the of the Code of West Virginia, 1931, as amended, be amended by adding thereto a new section, designated §11-21-25; that said code be amended by adding thereto a new section, designated §18-2-41; and that said code be amended by adding thereto a new section, designated §18B-2A-9, all to read as follows:

CHAPTER 11. TAXATION.

ARTICLE 21. PERSONAL INCOME TAX.

§11-21-25. Stay in State Tax Credit.

(a) Credit allowed. To promote the retention of recent in-state college graduates, there
is hereby created a tax credit for repayment of student loans against West Virginia personal
income tax, available to those individuals that remain in West Virginia following graduation from
an accredited West Virginia community college, college or university. A qualified individual or an
employer of a qualified individual is allowed a credit against the tax imposed by this article in
accordance with the provisions of this section.

7	(b) A taxpayer entitled to the credit for any taxable year may carry over and apply to the
8	tax liability for any one or more of the next succeeding ten years the portion, as reduced from year
9	to year, of any unused credits.
10	(c) A taxpayer may claim a credit based on loan payments actually made to a relevant
11	lender or lenders under this section only with respect to loans that are part of the qualified
12	individual's financial aid package and, for tax years beginning on or after January 1, 2017, only
13	with respect to loan payment amounts paid by the taxpayer during that part of the taxable year
14	that the qualified individual worked in this state. Payment of loan amounts in excess of the
15	amounts due during the taxable year does not qualify for the credit. Refinanced loans that are
16	part of the qualified individual's financial aid package are eligible for the credit under this section
17	if the refinanced loans remain separate from other debt, including debt incurred in an educational
18	program other than the degree program for which a credit is claimed under this section.
19	Forbearance or deferment of loan payments does not affect eligibility for the credit under this
20	section.
20 21	section. (d) Except as provided in subsection (g), the credit under this section may not reduce the
21	(d) Except as provided in subsection (g), the credit under this section may not reduce the
21 22	(d) Except as provided in subsection (g), the credit under this section may not reduce the tax otherwise due under this part to less than zero.
21 22 23	(d) Except as provided in subsection (g), the credit under this section may not reduce the tax otherwise due under this part to less than zero. (e) Calculation of the credit. The credit with respect to a qualified individual is equal to the
21 22 23 24	(d) Except as provided in subsection (g), the credit under this section may not reduce the tax otherwise due under this part to less than zero. (e) Calculation of the credit. The credit with respect to a qualified individual is equal to the amount determined under paragraph (1) or paragraph (2), whichever is less, multiplied by the
21 22 23 24 25	(d) Except as provided in subsection (g), the credit under this section may not reduce the tax otherwise due under this part to less than zero. (e) Calculation of the credit. The credit with respect to a qualified individual is equal to the amount determined under paragraph (1) or paragraph (2), whichever is less, multiplied by the proration factor:
21 22 23 24 25 26	(d) Except as provided in subsection (g), the credit under this section may not reduce the tax otherwise due under this part to less than zero. (e) Calculation of the credit. The credit with respect to a qualified individual is equal to the amount determined under paragraph (1) or paragraph (2), whichever is less, multiplied by the proration factor: (1) The benchmark loan payment multiplied by the number of months during the taxable
21 22 23 24 25 26 27	(d) Except as provided in subsection (g), the credit under this section may not reduce the tax otherwise due under this part to less than zero. (e) Calculation of the credit. The credit with respect to a qualified individual is equal to the amount determined under paragraph (1) or paragraph (2), whichever is less, multiplied by the proration factor: (1) The benchmark loan payment multiplied by the number of months during the taxable year in which the taxpayer made loan payments; or
21 22 23 24 25 26 27 28	(d) Except as provided in subsection (g), the credit under this section may not reduce the tax otherwise due under this part to less than zero. (e) Calculation of the credit. The credit with respect to a qualified individual is equal to the amount determined under paragraph (1) or paragraph (2), whichever is less, multiplied by the proration factor: (1) The benchmark loan payment multiplied by the number of months during the taxable year in which the taxpayer made loan payments; or (2) The monthly loan payment amount multiplied by the number of months during the
21 22 23 24 25 26 27 28 29	(d) Except as provided in subsection (g), the credit under this section may not reduce the tax otherwise due under this part to less than zero. (e) Calculation of the credit. The credit with respect to a qualified individual is equal to the amount determined under paragraph (1) or paragraph (2), whichever is less, multiplied by the proration factor: (1) The benchmark loan payment multiplied by the number of months during the taxable year in which the taxpayer made loan payments; or (2) The monthly loan payment amount multiplied by the number of months during the taxable year in which the taxpayer made loan payments.

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33	hours of course work toward the degree at an accredited non West Virginia community college,
34	college or university is equal to fifty percent of the amount otherwise determined under this section
35	in the case of an associate degree and equal to seventy-five percent of the amount otherwise
36	determined under this section in the case of a bachelor's degree.
37	(g) Notwithstanding subsection (d), the credit under this subsection is refundable to the
38	extent the credit is based on loans included in the financial aid package acquired to obtain a
39	bachelor's degree or associate degree in science, technology, engineering or mathematics. For
40	purposes of this subsection, the proration factor is the amount derived by dividing the total number
41	of academic credit hours earned for a bachelor's or associate degree on or after January 1, 2013,
42	by the total number of academic credit hours earned for the bachelor's or associate degree.
43	(h) Employer eligible to the credit. An employer may qualify for the credit for a qualified
44	employee. A taxpayer constituting an employer making loan payments directly to a lender during
45	the taxable year on loans included in a qualified employee's financial aid package may claim a
46	credit equal to the benchmark loan payment or the actual monthly loan payment made by the
47	employer on the loans, whichever is less, multiplied by the number of months during the taxable
48	year the employer made loan payments on behalf of the qualified employee during the term of
49	employment. The credit under this subsection may not be claimed with respect to months of the
50	taxable year during which the employee was not a qualified employee. If the qualified employee
51	is employed on a part-time basis during the taxable year, the credit with respect to that employee
52	is limited to fifty percent of the credit otherwise determined under this subsection.
53	(i) The Department shall assist the Governing Boards of West Virginia community
54	colleges, colleges and universities with their participation in the "Stay in State Tax Credit" as
55	provided in section nine, article two-a, chapter eighteen-b of this code. The Department shall
56	provide to the boards appropriate materials and assistance needed to educate students on how
57	to qualify and retain eligibility for the credit.
58	(i) The following definitions apply to this section:

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59	(1) "Accredited nonWest Virginia community college, college or university" means an
60	institution located outside the state that is accredited by a regional accrediting association or
61	approved by the United States Secretary of Education, under section one thousand ninety-nine-
62	b, title twenty of the United States Code;
63	(2) "Accredited West Virginia community college, college or university" means an
64	institution located in West Virginia that awards baccalaureate degrees and which holds
65	accreditation by an accrediting agency or association approved by the United States Secretary of
66	Education, under section one thousand ninety-nine-b, title twenty of the United States Code;
67	(3) "Benchmark loan payment" means the monthly loan payment for the amount of the
68	principal cap paid over ten years at the interest rate for federally subsidized Stafford loans under
69	20 United States Code, Section 1077a applicable during the individual's last year of enrollment at
70	an accredited West Virginia community college, college or university;
71	(4) "Full time" employment means employment with a normal workweek of thirty-two hours
72	or more.
73	(5) "Principal cap" means:
73 74	(5) "Principal cap" means: (A) For an individual obtaining a bachelor's degree and graduating from an accredited
74	(A) For an individual obtaining a bachelor's degree and graduating from an accredited
74 75	(A) For an individual obtaining a bachelor's degree and graduating from an accredited West Virginia community college, college or university, the average in-state tuition and mandatory
74 75 76	(A) For an individual obtaining a bachelor's degree and graduating from an accredited West Virginia community college, college or university, the average in-state tuition and mandatory fees for attendance for the academic year ending during the calendar year prior to the year of
74 75 76 77	(A) For an individual obtaining a bachelor's degree and graduating from an accredited West Virginia community college, college or university, the average in-state tuition and mandatory fees for attendance for the academic year ending during the calendar year prior to the year of graduation multiplied by four; and
74 75 76 77 78	(A) For an individual obtaining a bachelor's degree and graduating from an accredited West Virginia community college, college or university, the average in-state tuition and mandatory fees for attendance for the academic year ending during the calendar year prior to the year of graduation multiplied by four; and (B) For an individual obtaining an associate degree and graduating from an accredited
74 75 76 77 78 79	(A) For an individual obtaining a bachelor's degree and graduating from an accredited West Virginia community college, college or university, the average in-state tuition and mandatory fees for attendance for the academic year ending during the calendar year prior to the year of graduation multiplied by four; and (B) For an individual obtaining an associate degree and graduating from an accredited West Virginia community college, college or university, the average in-state tuition and mandatory
74 75 76 77 78 79 80	(A) For an individual obtaining a bachelor's degree and graduating from an accredited West Virginia community college, college or university, the average in-state tuition and mandatory fees for attendance for the academic year ending during the calendar year prior to the year of graduation multiplied by four; and (B) For an individual obtaining an associate degree and graduating from an accredited West Virginia community college, college or university, the average in-state tuition and mandatory fees for attendance for the academic year ending during the calendar year prior to the year of
74 75 76 77 78 79 80 81	(A) For an individual obtaining a bachelor's degree and graduating from an accredited West Virginia community college, college or university, the average in-state tuition and mandatory fees for attendance for the academic year ending during the calendar year prior to the year of graduation multiplied by four; and (B) For an individual obtaining an associate degree and graduating from an accredited West Virginia community college, college or university, the average in-state tuition and mandatory fees for attendance for the academic year ending during the calendar year prior to the year of graduation multiplied by two.

85	The person need not obtain the degree from the institution in which that person originally enrolled,
86	as long as all course work toward the degree is performed at the West Virginia community college,
87	college or university, except that an individual who transfers to a West Virginia community college,
88	college or university on or after January 1, 2016, from outside the state and earned no more than
89	30 credit hours of course work toward the degree at an accredited non West Virginia community
90	college, college or university on or after January 1, 2017, and prior to the transfer is eligible for
91	the credit if all other eligibility criteria are met. Program eligibility for such a person must be
92	determined as if the commencement of course work at the relevant accredited community college.
93	college or university was the commencement of course work for the degree program as a whole;
94	(B) Was a West Virginia resident while in attendance at the West Virginia community
95	college, college or university. For purposes of this paragraph:
96	(C) Lived in West Virginia while pursuing the degree, excepting periods when it was
97	reasonably necessary for the individual to live elsewhere as part of the relevant institution's
98	academic programs or while pursuing course work at an accredited community college, college
99	or university;
100	(D) During the taxable year, was a resident individual; and
101	(E) Worked during the taxable year for tax years at least part time for an employer or self-
102	employed and was, during the taxable year, deployed for military service in the United States
103	Armed Forces, including the National Guard and the Reserves of the United States Armed Forces;
104	and
105	(7) "Qualified student loan" means a loan taken out in the name of the taxpayer claiming
106	the credit authorized by this section, and used solely to pay qualified education expenses for
107	education resulting in the award of a baccalaureate degree at an accredited West Virginia
108	community college, college or university.

CHAPTER 18. EDUCATION.

ARTICLE 2. STATE BOARD OF EDUCATION.

§18-2-41. Promoting student awareness of "Stay in State Tax Credit."

- 1 The State Board of Education shall notify superintendents about the program annually and
- 2 encourage the superintendents to publicize the availability of the program among students,
- 3 parents and school staff, and may provide summary and documentary materials explaining the
- 4 program to students and encouraging student participation.

CHAPTER 18B. HIGHER EDUCATION

ARTICLE 1. GOVERNANCE.

§18B-2A-9. Governing Boards to provide notification of Stay in State Tax Credit eligibility.

- 1 (a) Each Governing Board of a West Virginia community college, college or university shall
- 2 provide information about the "Stay in State Tax Credit" as provided in section twenty-five, article
- 3 twenty-one, chapter eleven of this code, promoting the program in financial aid award materials,
- 4 <u>entrance interviews, exit interviews, and materials listing financial aid resources.</u>
- 5 (b) Each board shall document for students information relating to the Stay in State tax
- 6 credit, including, once an eligible student has earned the degree, the total principal of eligible
- 7 loans the student received as part of that student's financial aid package related to course work
- 8 completed at an accredited West Virginia community college, college or university. Each board
- 9 shall provide an original or certified copy to the student and shall retain a copy of the
- 10 documentation in its files for at least ten years after the student graduates.

NOTE: The purpose of this bill is to establish the "Stay in the State Act" tax credit that allows residents of this state who remain in state after graduating with an undergraduate or associate degree from a state institution to be granted a tax credit for the total cost of tuition and interest for student loans used to obtain their degree; this tax credit is against personal property tax in West Virginia and is awarded over a ten year period; employers are also allowed to claim the credit for employees that qualify for the credit; and in-state high schools, colleges and universities are required to inform and assist students with obtaining the tax credit.

Strike-throughs indicate language that would be stricken from a heading or the present law, and underscoring indicates new language that would be added.